

Message Text

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ACTION SS-25

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O P 061038Z OCT 75

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC IMMEDIATE 3836

USMISSION USUN NEW YORK IMMEDIATE

INFO AMEMBASSY SEOUL PRZORITY

AMEMBASSY MANILA PRIORITY

AMEMBASSY SINGAPORE PRIORITY

AMEMBASSY KUALA LUMPUR PRIORITY

AMEMBASSY BANGKOK PRIORITY

AMEMBASSY JAKARTA PRIORITY

C O N F I D E N T I A L SECTION 1 OF 2 TOKYO 14201

EXDIS

E.O. 11652: GDS

TAGS: PFOR UNGA KS JA

SUBJ: UNGA; KOREA

REF: A) STATE 236888; B) USUN 4718; C) STATE 233134

1. SUMMARY. PER REF A, CHARGE URGED MOFA LOBBY STRONGLY, ESPECIALLY ASEAN STATES (STARTING WITH THAI FONMIN CHATCHAI) FOR VOTE AGAINST HOSTILE KOREA RESOLUTION AND SEEK HEAD OFF "COMPROMISE" ASEAN DRAFT WHICH NOT AT ALL HELPFUL TO OUR SIDE. UN BUREAU DIRGEN WAS SYMPATHETIC BUT NON-COMMITTAL. HE NOTED JAPANESE BELIEVED ASEAN DRAFT MUST NOT ON ANY ACCOUNT BE SURFACED NOW, BUT IT IS "WELL-INTENTIONED" AND CONCEIVABLY "COULD BE USEFUL." OKAWA APPRECIATED RECEIVING VIEWS PRIOR TO FONMIN'S MEETING WITH CHATCHAI. CHARGE AND IKAWA COMPARED NOTES ON ASEAN STATES', BURMESE AND SRI LANKA POSITIONS. END SUMMARY.

2. CHARGE SAW UN BUREAU DIRGEN OKAWA ON OCT 6, SEVERAL HOURS PRIOR TO FONMIN'S MEETING WITH THAI FONMIN
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CHATCHAI. AS INSTRUCTED REF A, HE SOUGHT TO IMPRESS

ON JAPANESE (1) CONFUSION PROPOSED ASEAN RESOLUTION WOULD ENGENDER, (2) NEED FOR VIGOROUS GOJ EFFORTS TO SWING VOTES AGAINST ALGERIAN RESOLUTION, AND (3) OUR BELIEF THAT JAPANESE PARTICULARLY ABLE TO LOBBY STRONGLY THE ASEAN STATES. CHARGE ASKED THAT FONOFF MAKE SPECIAL EFFORT TO PERSUADE CHATCHAI THAT THAILAND SHOULD VOTE AGAINST HOSTILE RESOLUTION. OKAWA LISTENED SYMPATHETICALLY BUT MADE NO PROMISES.

3. OKAWA SAID THAT JAPANESE HAVE RECEIVED FROM INDONESIAN PERMREP SANI TEXT OF ASEAN DRAFT IDENTICAL TO THAT REPORTED BY USUN (REF B). SANI GAVE ORAL ASSURANCES THAT ASEAN STATES HAVE NO INTENTION THAT REFERENCE TO "FORCES UNDER UN FLAG" SHOULD REFER TO THOSE IN SOUTH KOREA UNDER BILATERAL AGREEMENT, AND THAT "ALL PARTIES CONCERNED" INCLUDES ROK. OKAWA SAID HE FULLY APPRECIATED OUR SUBSTANTIVE OBJECTIONS TO ASEAN DRAFT (WHICH CHARGE DREW FROM PARAS 2 AND 3 OF REF B). HE COMMENTED THAT CALL IN ASEAN DRAFT FOR IMMEDIATE REDUCTION OF ARMAMENTS AND ARMED FORCES "GOES TOO FAR." HE ALSO AGREED COMPLETELY WITH CHARGE THAT IT IS ESSENTIAL THAT ASEAN NOT TAKE ANY INITIATIVE WITHOUT FULL CONSULTATION WITH CORE CO-SPONSORS OF FRIENDLY RESOLUTION. ITS CIRCULATION NOW WOULD UNDERCUT FRENCH EFFORTS TO WIN SUPPORT FOR THEIR AMENDMENTS. HOWEVER, SAID OKAWA, BEARING IN MIND INDONESIAN ASSURANCES, HE THOUGHT ASEAN TEXT "COULD BE USEFUL." THE ASEAN DRAFT IS WILL-INTENTIONED, OKAWA SAID, MOTIVATED BY THEIR CONCERN THAT THE FRIENDLY RESOLUTION (AS INTRODUCED) WOULD FALL. WE OUGHT NOT SEEK TO "NIP IT IN THE BUD," BUT RATHER TO "KEEP IT UNDER WRAPS."

4. JAPANESE HAVE BEEN TOLD BY SANI AND BY THAI CHIEF DELEGATE THAT ASEAN IS INTENT ON PRODUCING A TEXT ACCEPTABLE TO BOTH ROK AND DPRK. ON BASIS OF SOUNDING OF DPRK, ALGERIANS, ETC, ASEAN PLANS TO DECIDE WHETHER TO LAUNCH DRAFT AS AMENDMENT TO HOSTILE RESOLUTION OR AS NEW RESOLUTION. OKAWA CONFIRMED THAT ROLE FOR SECURITY COUNCIL IN TERMINATION OF UNC (REF C) WAS INCLUDED IN CONFIDENTIAL

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EARLIER ASEAN DRAFT, BUT DROPPED UPON ITS FLAT REJECTION BY NORTH KOREANS.

5. CHARGE AND OKAWA COMPARED NOTES ON POSITION OF ASEAN STATES, BURMA AND SRI LANKA. THE BURMESE DECISION WHETHER TO ABSTAIN ON OR VOTE FOR HOSTILE RESOLUTION, OKAWA BELIEVES, SEEMS TO HANG ON HOW NE WIN IS RECEIVED IN PEKING. THE MALAYSIANS ARE

HOPING FOR A COMPROMISE TEXT; IF NONE EMERGES, THEY WILL PROBABLY ABSTAIN. OKAWA BELIEVES THE US HAS BEEN TOO SANGUINE ABOUT THE FILIPINOS AND THAI; THE FILIPINOS, FOR EXAMPLE, ARE ANXIOUS TO WIN ADMISSION TO THE NON-ALIGNED GROUP.

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6. SUBSEQUENTLY, MOFA UN POLDIVDIR KOBAYASHI TOLD EMBOFF BY TELEPHONE THAT CHATCHAI MADE FOLLOWING POINTS IN CONVERSATION WITH MIYAZAWA:
A. THE THAI GOVERNMENT SUPPORTS AND WILL VOTE FOR FRIENDLY RESOLUTION ON KOREA, BUT WILL NOT CO-SPONSOR IT;
B. THE BASIC AIR OF THE THAI GOVERNMENT IS TO PROMOTE DIALOGUE. TO THIS END, AND TO AVOID CONFRONTATION, HE HAS INSTRUCTED THAI AMBASSADOR TO UN TO CONSULT OTHER ASEAN AMBASSADORS, WORK OUT A DRAFT COMBINING ELEMENTS OF BOTH RESOLUTIONS AND THEN TO SOUND OUT "CERTAIN COUNTRIES" ON IT. IF REACTION IS FAVORABLE, THAI AMBASSADOR IS TO TABLE RESOLUTION, BUT IT SHOULD NOT BE SURFACED WITHOUT THE CONCURRENCE "OF THE COUNTRIES CONCERNED." THE THAI ARE VERY FLEXIBLE ON THIS MATTER.
KOBAYASHI SAID THE QUESTION OF HOW THE THAI

WOULD VOTE ON THE ALGERIAN RESOLUTION DID NOT ARISE.

7. COMMENT: THOUGH JAPANESE DO NOT SAY SO DIRECTLY,
EMBASSY HAS GOTTEN THE IMPRESSION IN THIS AND OTHER RECENT
CONVERSATIONS THAT FONOFF BELIEVES WE WILL BE FORTUNATE IF
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ANY SOUTHEAST ASIAN STATES VOTE AGAINST THE HOSTILE DRAFT.
THE JAPANESE ARE RESOLVED TO CONTINUE HARD WORK FOR THE
FRIENDLY RESOLUTION AT OUR SIDE WORLD-WIDE, WITH
SPECIAL EMPHASIS IN SOUTHEAST ASIA. THEY DO NOT
SEEM PREPARED TO MAKE AN ALL-OUT EFFORT AGAINST THE
HOSTILE ONE. THEY ARE CLEARLY MORE
PESSIMISTIC THAN WE. KOBAYASHI TOLD EMBOFF
OCT 3 THAT FONOFF POLL OF POSTS REVEALED ONLY 42 SURE
OR ALMOST-SURE VOTES FOR THE FRIENDLY RESOLUTION,
PLUS A LARGE GROUP WHICH MAY RESPOND TO THE FRENCH
AMENDMENTS OR OTHER MOVES OUR SIDE MAY MAKE, BUT FOR
THE MOMENT ARE "AMBIGUOUS."
SHOESMITH

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